

TRUST AND THE PUBLIC ENCOUNTER

A perspective from NAV



WHO AM I?

- Karl Kristian Larsson
- Senior advisor at the Norwegian Labour and Welfare Directorate
- Work experience includes analysis, business architecture and it-development
- The past three years I have been part of a public sector PhD program
- My dissertation was about public sector digitalization and the digital divide

The two hardest thing I've done in my professional life:

- Going from the simple world of a public agency to the complexity of academia.
- Returning from the simple world of academia to the complexity of a public agency

WHAT DO I WANT TO TALK ABOUT?

- After returning to NAV, the most frequent question I get is:
 - "What should NAV do?"
- This is also what we frequently want scientists to answer for us:
 - "What should NAV do?"
- This is very relevant for digitalization, where there are many choices and even more unanswered question.
- What should the future of a digital welfare state look like?
 - Building trust
 - Providing support
 - Reducing inequality
 - Creating national cohesion
- How can scholars contribute to this?

IN SEARCH OF A BETTER QUESTION

- The context of NAV is highly specific.
- Complex considerations and wicked problems must be balanced when NAV makes decisions.
- NAV knows more about this context than most scientists and must take everything into consideration.
- It is therefore difficult for scientists to give answers to what NAV should do
- A better question is
 - "What should NAV know?"

A PUBLIC ENCOUNTER

The first time pensions was paid to the elderly of a small Norwegian community in 1936. The responsibility was given to a local, trusted man. Leif H. Eriksen tells they story of when Maren receives her first pension.

- Can I just take this money?
- Yes, Maren, that is your money.
- Do you mean I can take this money, go to the store and buy whatever I want?
- Of course Maren, You can spend them however you like.
- They won't come afterwards and ask how I spent it?
- No Maren, this is your money. You use them as you like. And the next month you get some more.

[...]

- We must remember to thank God for helping us old people in this way.
- Yes, and for giving us prime minister Nygaardsvold.



FACE-TO-FACE

- Our understanding of the physical public encounter has been developed and improved for at least a hundred years.
- Public sector digitalization has outpaced our understanding of its consequences.
- Our knowledge of the public encounter has shaped public sector organization.

STORTINGSPROPOSISJON 46

- 8 pages on the future organization of the labour and welfare administration
- Most is on the division of responsibilities when different branches of the welfare state become united
- The key considerations is how to establish physical branches offices that unites public services of the welfare sector.

- A few paragraphs are about digital technology
- However, the bill also establishes how the telephone and the internet are important channels for interacting with citizens.
- It goes to far as to estimate that it will handle more than half of public encounters.



FROM NAVS ANNUAL REPORT

- 109.000 are unemployed and receives unemployment benefits.
- 650.00 are raising children and receives child benefits.
- 360.000 are disabled and receive disability pensions.
- A large number of citizens in desperate situations related to health, family and employment
- From 2017 to 2021, the number of physical NAV offices has been reduced from 423 to 268

| | 2019 | 2020 | 2021 |
|--|-------|-------|-------|
| Innlogginger nav.no (mill.) | 41 | 58 | 53 |
| Telefonhenvendelser (mill.) | 4,338 | 3,513 | 3,433 |
| Gjennomsnittlig ventetid telefon (minutter) | 3,10 | 7,35 | 7,13 |
| Antall henvendelser fra bruker i «Skriv til oss» (mill.) | 0,552 | 1,036 | 0,948 |
| Chatbot Frida (henvendelser) (mill.) | 0,119 | 0,861 | 1,020 |
| Antall chat viderekoblet til veileder (mill.) | 0,074 | 0,266 | 0,244 |

NUMBERS AND FIGURES FROM NAVS ANNUAL REPORT

- The most important facts are shown in 23 tables and 28 figures.
- These figures include information about:
 - Number of applicants
 - Number of complaints
 - Rate of rejections
 - Unemployment
 - Re-employment
 - And so on...

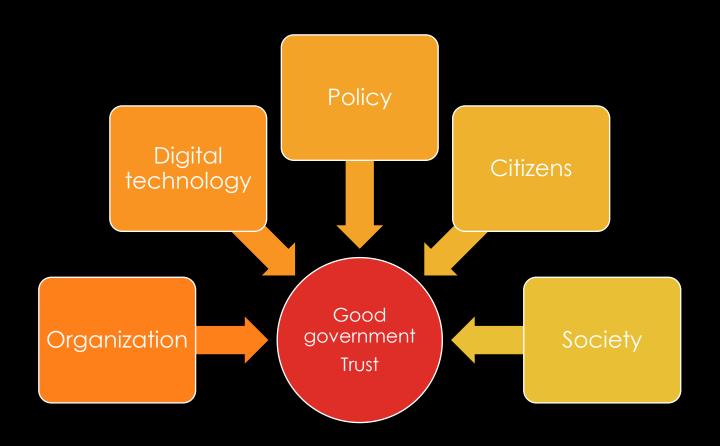






Digitalization is doing more for less!

DIGITAL TECHNOLOGY IN CONTEXT

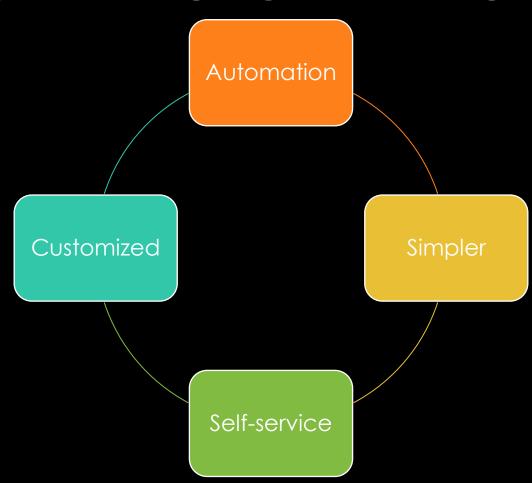


CITIZENS

Self-service Better access to public services and Poor results when using self-service support Excluded Disadvantaged Advantaged Super-user Data (automation) Favourable results from automated Data not being used to their advantage systems

TECHNOLOGY AND ORGANIZATION

- Digital innovations can improve services in many ways.
- One person's service improvement is someone else's service reduction.



POLICY AND SOCIETY

- Citizen centric benefits in contrast to society centric benefits
- NAV has prioritized a number of sustainable development goals:
 - End poverty
 - Health and quality of life
 - Education
 - Decent work and growth
 - Equality
 - Justice and strong institutions
- NAVs forecast analysis also identify many future challenges

Figur 25. Oversikt over de mest vesentlige bærekraftsmålene som NAV påvirker i utøvelsen av samfunnsoppdraget





























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WHAT IS WORTH KNOWING?

- Many things...
- But NAV, and many other public agencies, require more knowledge about the issues discussed in this conference:
 - Sustainability
 - Trust
 - Public value
 - Digital inclusion
 - And so on...
- But most of all how knowledge of these issues are relevant to the everyday organization and modernization of the welfare state.

THANK YOU